

Message Text

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S E C R E T STATE 127048

EXDIS EYES ONLY AMBASSADOR AND DCM

FOLLOWING REPEAT NATO 2423 ACTION SECSTATE AND USDEL SALT TWO

30 APR 75

QUOTE

S E C R E T USNATO 2423

EXDIS

E.O. 11652: GDS

TAGS: PFOR, NATO

SUBJECT: NAC CONSULTATION ON SALT

REF: A. USNATO 2367

B. SALT TWO GENEVA 0185

1. AS A FOLLOW UP TO APRIL 29 MEETING BETWEEN AMBASSADOR
AND AMBASSADOR CATALANO (ITALY) REGARDING A NAC SALT BRIEFING

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(REFTEL A), POLAD HELD FURTHER DISCUSSIONS WITH ITALIAN

DELEGATION (CIARRAPICO). CIARRAPICO SAID THAT PAPER AMBASSADOR CATALANO HAD PROMISED TO PROVIDE AMBASSADOR BRUCE COULD NOT BE RELEASED TO THE AMERICAN DELEGATION AS YET BECAUSE OF OF PRESUMABLY SOME SMALL CHANGE WHICH HAD TO BE MADE IN IT. HE DID, HOWEVER, OFFER TO HAVE POLAD READ THE REPORT AND TAKE NOTES ON IT. HE LATER POROVIDED POLAD A COPY OF THE PAPER ON A PERSONAL CONFIDENTIAL BASIS. PLEASE PROTECT.

2. THE PETRIGINI GROUP INDICATES THE ALLIES WILL BE INTERESTED IN DISCUSSING THE FOLLOWING:

- NON CENTRAL SYSTEMS (FBS);
- DEFINITION SOF WEAPONS SYSTEMS;
- NON TRANSFER;
- NON CIRCUMVENTION.

3. TEXT FOLLOWS: BEGIN TEXT

GUIDELINES FOR DISCUSSION ON SALT

THE QESTION OF NON CENTRAL SYSTEMS (FBS)
THE MEMBERS OF THE GROUP MAY WANT TO INDICATE TO THE USA THAT THEY HAVE TAKEN ATTENTIVE NOTE OF THE FACT THAT THE SIVIET SIDE INTENDS TO RAISE THE QUESTION OF FBS IN THE FRAMEWORK OF THE SUBSEQUENT NEGOTIATIONS ON REDUCTIONS. THEY MAY WANT TO RECOMMEND THAT SUCH ADVANCE NOTICE BE MET AS OF NOW BY THE US, WITH A FIRM REJECTION. THE EXISTING ATTITUDE WHICH THEUS HAS ADOPTED, IN FULL CONSULTATION AND AGREEMENT WITH ITS EUROPEAN ALLIES, SHOULD BE MAINTAINED AND RECONFIRMED.

"DEFINITIONS" OF WEAPON SYSTEMS

WE RECOGNIZE THAT, AS STATED BY THE US DELEGATION AT THE SALT TALKS, ONE OF THE SUBSTANTIVE DIFFICULTIES OF THE PRESNET ROUND OF NEGOTIATIONS WILL LIE IN ARRIVING AT SATISFACTORY DEFINITIONS OF THE WEAPON SYSTEMS TO BE LIMITED BY AN AGREEMENT. THIS ISSUE CLEALRY AFFECTS EUROPEAN INTERESTS INASMUCH AS ANY AMBIGUITY IN SUCH AGREED DEFINITIONS MAY HAVE DANGEROUS IMPLICATIONS FOR DEFENCE CAPABILITIES OF DIRECT CONCERN TO THE EUROPEANS. NOTHING IN THE AGREEMENT SHOULD CONSTRAIN THE AREA OF TECHNOLOGICAL PROGRESS, WHICH REMAINS A BASIC ASSET OF WESTERN SECURITY. MOREOVER CARE
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SHOULD BE TAKEN TO AVOID LANGUAGE WHETHER IN DEFINITIONA OR VERIFICATION MEASURES OR OTHERWISE WHICH MIGHT PREJUDICE ALLEID INTERESTS IN OTHER DISARMAMENT NEGOTIATIONS.IN THELIGHT OF THESE CONSIDERATIONS AND OF ANY FURTHER INDICATION OF AMERICAN VIEWS ON THIS SUBJECT IT APPEARS ADVISABLE:

- (1) TO STRESS THAT DEFINITIONS OF SYSTEMS LIMITED BY THE AGREEMENT SHOULD BE EXPRESSED IN TERMS OF SPECIFIC NAMED TYPES (EG "BISON AND BACKFIRE") RATHER THAN BY GENERAL

CATEGORIES (EG "HEAVY BOMBERS") OR ACCORDING TO PARTICULAR CRITERIA(EG BY RANGE OR PAYLOAD.) OTHER STRATEGIC SYSTEMS, EG FOLLOW ON SYSTEMS, WOULD LOGICALLY BE THE SUBJECT OF FURTHER NEGOTIATIONS BETWEEN THE TWO SIDES. IN THIS WAY THE OPPORTUNITIES FOR THE RUSSIANS TO SEEK TO INCLUDE ADDITIONAL US OR ALLIED SYSTEMS WITHIN THE SCOPE OF THE CHOSEN DEFINITIONS WOULD BE REDUCED TO THE MINIMUM;

(2) TO SUBMIT TO THE AMERICANS THE TENTATIVE LISTS ATTACHED AT ANNEX AND TO SEEK THEIR VIEWS ON THEM.

" NO TRANSFER CLAUSE"

THE US SHOULD BE ADVISED THAT THEIR EUROPEAN ALLIES WOULD CONSIDER THE INCLUSION IN THE AGREEMENT OF ANY " NO TRANSFER" CLAUSE AS EXTREMELY PREJUDICIAL TO THE COMMON DEFENCE AND SECURITY INTERESTS. ANY AGREEMENT SHOULD NOT CONSTRAIN:

- (1) POSSIBLE FUTURE COLLABORATION BETWEEN THE AMERICANS AND THE EUROPEAN ALLIES IN THE SUPPLY OR MANUFACTURE OF NEW GENERATIONS OF STRATEGIC DELIVERY SYSTEMS;
 - (2) THE PROSPECTS OF EUROPEAN UNIFICATION;
 - (3) THE US ABILITY TO SUPPLY THE ALLIES WITH CERTAIN AIRCRAFT (EG F4 AND F111) AND TACTICAL MISSILE SYSTEMS (EG PERSHINGS) AND FOLLOW ON SYSTEMS OF BOTH AIRCRAFT AND MISSILES WHICH THE RUSSIANS MIGHT CLAIM TO BE " STRATEGIC" WITHIN THE TERMS OF THE AGREEMENT;
 - (4) THE TRANSFER OF SYSTEMS OF WIDER MILITARY APPLICATION EVEN THOUGH THEY HAVE A STRATEGIC SYSTEMS APPLICATION ALSO;
 - (5) THE TRANSFER OF TECHNOLOGY IN ALL FIELDS WHERE THIS IS NOT INTENDED FOR THE PRODUCTION OF SYSTEMS LIMITED BY THE AGREEMENT;
 - (6) THE TRANSFER OF TECHNICAL DESCRIPTIONS OR PLANS FOR THE DESIGN OR IMPROVEMENT OF SYSTEMS OR SUB SYSTEMS DESTINED
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FOR RESEARCH AND P*A*.,**S*Y*)*G****.****R(*L****7***4**
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